Is Life Safety Enough? Improvements in Earthquake Science and Risk Reduction

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2015 NEHRP RECOMMENDED SEISMIC PROVISIONS FOR NEW BUILDINGS AND OTHER STRUCTURES:

INTENT

This chapter on the Intent of the 2015 Provisions describes the expected seismic performance that is judged to be inherent in the seismic requirements in Parts 1 and 2.

1.1 INTENT

The NEHRP Recommended Seismic Provisions for New Buildings and Other Structures presents the minimum recommended requirements necessary for the design and construction of new buildings and other structures to resist earthquake ground motions throughout the United States. The objectives of these provisions are to provide reasonable assurance of seismic performance that will:

- 1. Avoid serious injury and life loss due to
 - a. Structure collapse
 - b. Failure of nonstructural components or systems
 - c. Release of hazardous materials
- 2. Preserve means of egress
- 3. Avoid loss of function in critical facilities, and
- 4. Reduce structural and nonstructural repair costs where practicable.

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2015 International Building Code

101.3 Intent

The purpose of this code is to establish the minimum requirements to safeguard the public health, safety and general welfare through structural strength, means of egress facilities, stability, sanitation, adequate light and ventilation, energy conservation, and safety to life and property from fire and other hazards attributed to the built environment and to provide safety to fire fighters and emergency responders during emergency operations.

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2011 Christchurch earthquake begs the question: is life safety enough?

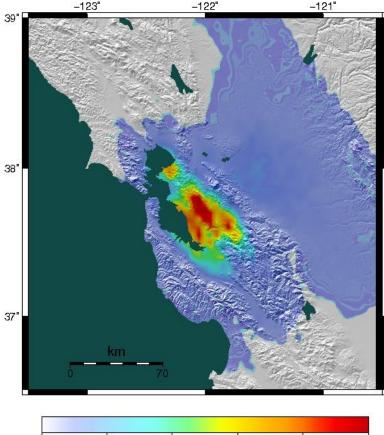
Before



After

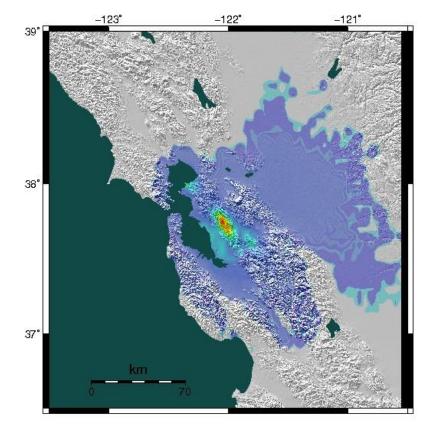
USGS M_w 7.0 HayWired earthquake scenario

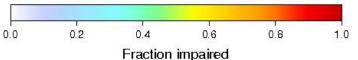
All code-compliant buildings: 1 in 4 impaired (collapsed, red-tagged, or yellow-tagged)





If all buildings had 1½ x strength of current requirements: 1 in 20 impaired





USGS M_w 7.0 HayWired earthquake scenario

Table 4 – Estimated impairment of code-compliant or resilient buildings in M 7.0 Hayward Fault earthquake

Condition	Buildings affected	
Condition	$I_e = 1.0$	$I_e = 1.5$
Collapsed	8,000	2,000
Red tagged	102,000	27,000
Yellow tags	390,000	100,000
Total impaired buildings	500,000	130,000
Displaced people	1,500,000	390,000
Displaced businesses	150,000	39,000
% of 2,050,000 buildings in 9 San	24%	6%
Francisco Bay area counties		

Porter (2016) SEAOC Convention

SPUR: How Safe is Safe Enough?

SPURREPORT

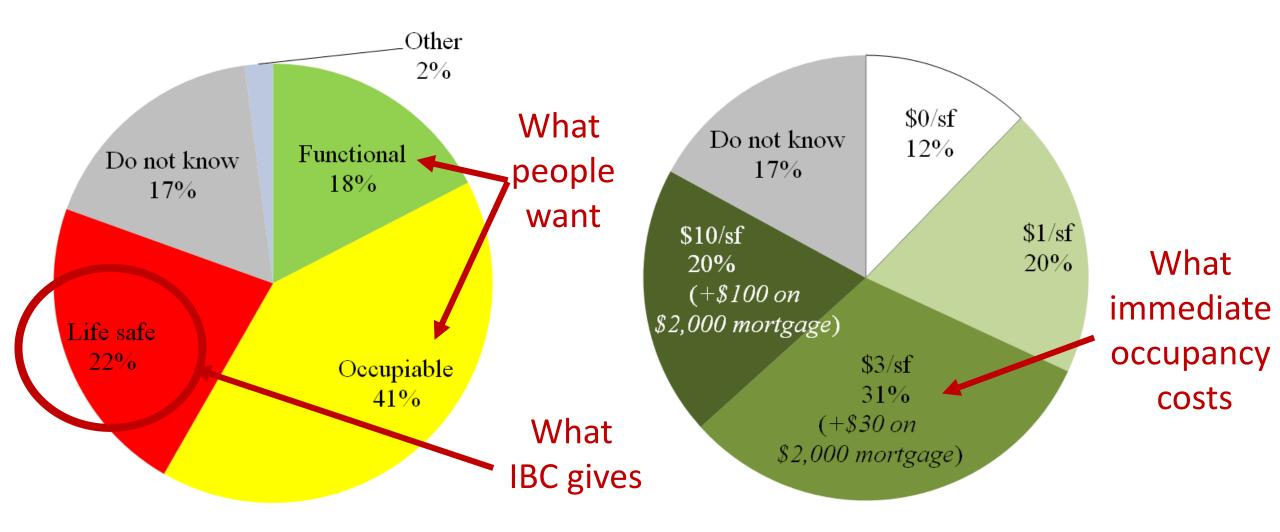
01/2012

Safe Enough to Stay

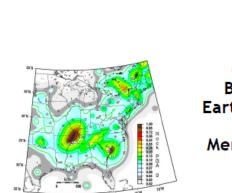


What will it take for San Franciscans to live safely in their homes after an earthquake? A significant amount of housing may be too damaged to live in while it's being repaired. Residents may leave. And that will put the city's recovery at risk. Here's how to prevent San Francisco from losing its most important asset: its people. "Our research indicates that for San Francisco to avoid a slow and arduous recovery, 95 percent of its housing must be able to meet shelter-in-place standards."

The public prefers more



1½ x code strength & stiffness costs 1% more



Cost Analyses and Benefit Studies for Earthquake-Resistant Construction in Memphis, Tennessee

NIST GCR 14-917-26

NEHRP Consultants Joint Venture A partnership of the Applied Technology Council and the Consortium of Universities for Research in Earthquake Engineering



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National Institute of
Standards and Technology
U.S. Department of Commerce
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To make 6 Memphis buildings meet 2012 IBC rather than 1999 SBC requires greater strength & stiffness

	Strength	Cost
	increase	increase
Apartment	41%	0.9%
Office	14%	0.7%
Retail	84%	0.2%
Warehouse	88%	1.0%
Hospital	-4%	0.0%
School	49%	0.4%

How can 1½ x strength & stiffness only cost 1%?

Structural material to resist gravity, 6%

Structural labor, 8%

Overhead & profit, 17%

Structural material to resist earthquake, 2%

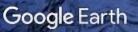
Nonstructural, 67%

Stronger, stiffer buildings are clearly practical

San Jose

Turlock

40 mi



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A new code-minimum building here...

San Jose

Google Earth

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Oakdale

Modesto

SUUCKIUN

Turlock

40 mi

... is 1½ x stronger than required here

San Jose

Google Earth

© 2017 Google Image Landsat / Copernicus Data SIO, NOAA, U.S. Navy, NGA, GEBCO Data LDEO-Columbia, NSF, NOAA Oakdale

Modesto

SIUCKIUI

Turlock

40 mi

almost 2x stronger than required here

San Jose

Sacramento

Elk Grove

Stockton

Oakdale

Turlock

40 mi

Modesto



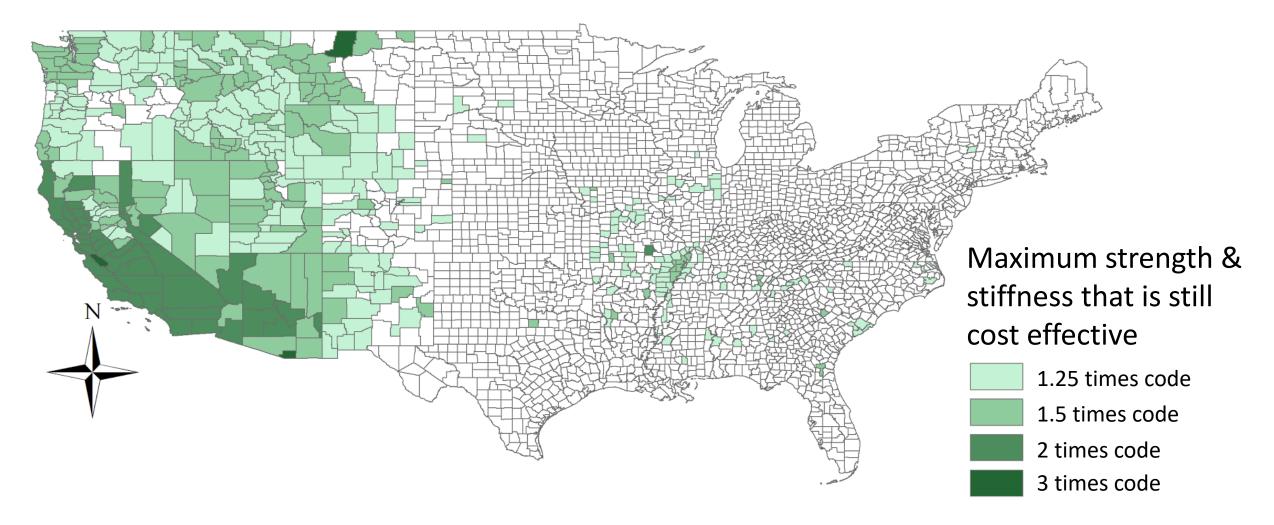
© 2017 Google Image Landsat / Copernicus Data SIO, NOAA, U.S. Navy, NGA, GEBCO Data LDEO-Columbia, NSF, NOAA Building stronger and stiffer than the code requires is cost-effective across much of the U.S.



Natural Hazard Mitigation Saves: 2017 Interim Report

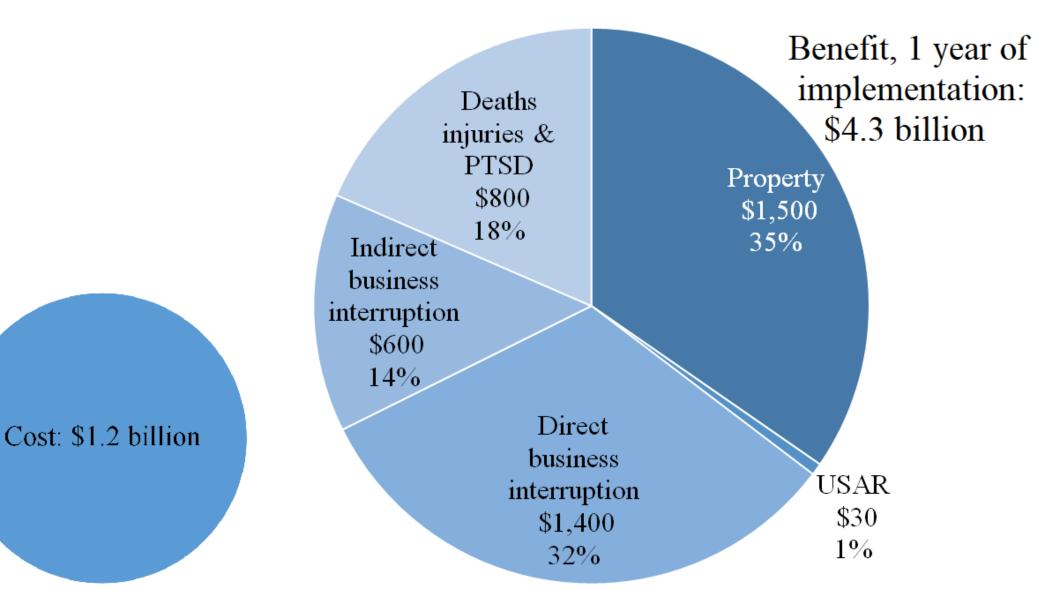


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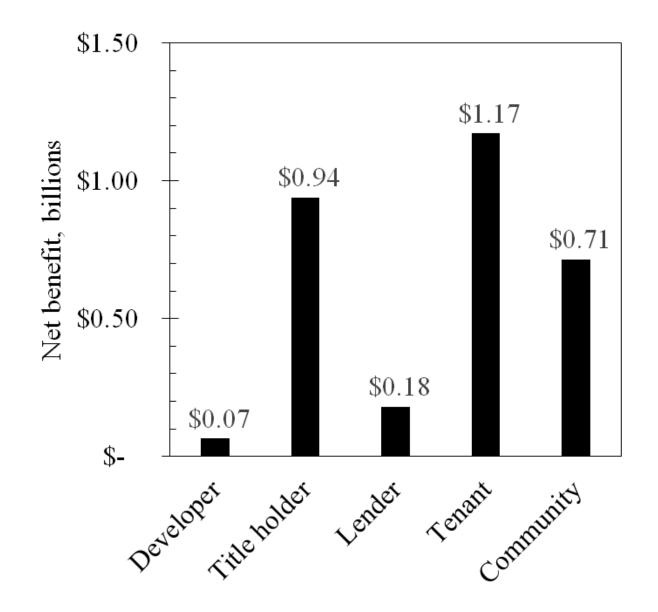


National Institute of Building Sciences (2018)

Benefit-cost ratio: more than 3 to 1



Everyone saves when we design to exceed life-safety



Stronger & stiffer is only one option



Stronger & stiffer is only one option



Seismic Performance Assessment of Buildings

Volume 1 – Methodology

FEMA P-58-1 / September 2012





BCR is one consideration among many

Other uses for resources

Resource limitations

Legal, time constraints

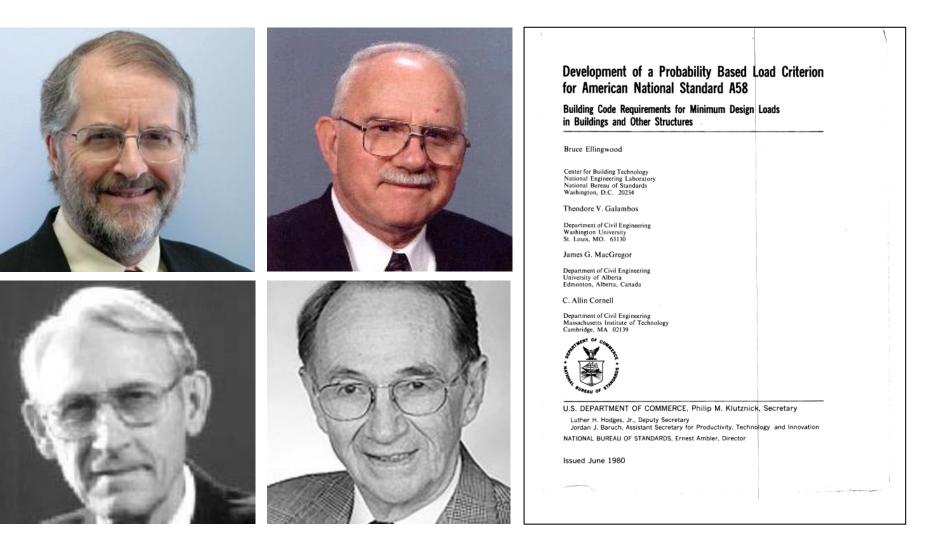


Justice & equity

Risk attitudes

& more

A long-overdue engineers' debate on acceptable risk has just begun



The public and its leaders seem to be deciding that life safety is not enough

California Assembly Bill 1857 (January 2018)

"Until an immediate occupancy standard is adopted, the commission shall adopt, by supplement to the triennial building code, a strength and stiffness standard for engineered buildings that is one and one-half times the level of the current standard." New buildings cost the US \$1 trillion per year. How will we prudently satisfy the public's demand for buildings that exceed life safety without NEHRP?

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www.sparisk.com/pubs/Porter-2018-AAAS.pdf